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Economic and Monetary Union in Europe

ECB Central Banking Seminar Frankfurt, 9 July 2018

- 1 Key facts and figures of Economic and Monetary Union (EMU)
- 2 Institutional architecture of EMU and legislative process at EU level
- 3 Deepening EMU
- 4 Financial Union/Banking Union
- 5 Fiscal Union
- 6 ESM reform
- 7 Economic Union
- 8 Conclusions

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Progress of European integration

1952 ECSC European Coal and Steel Community

1958 EEC and EURATOM

European Economic Community

European Atomic Energy Community

1967 EC

European Communities

1993 EU

European Union (Maastricht Treaty)

1998 ECB
Founding of the European Central Bank

2009 EU Treaty of Lisbon

Preparation of Economic and Monetary Union (EMU)



1970 Werner Repor

on economic and monetary union

1988 Delors Report

1998 Founding of the ECB

1979 EMS

European Monetary System

1999/2002

Introduction of the euro

1986 Single European Act

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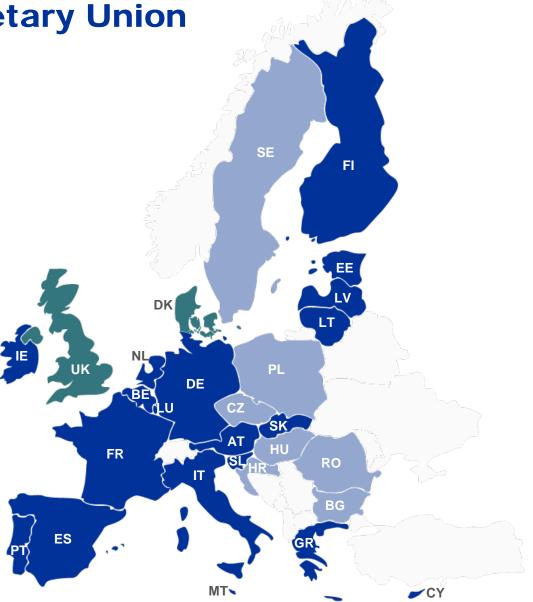
Three stages to Economic and Monetary Union (EMU)

1 January 2002 Introduction of euro banknotes and coins

- 1 January 1999
 Irrevocable fixing of conversion rates,
 ECB responsible for monetary policy
- 1 January 1994
 Establishment of the European Monetary Institute, the ECB's predecessor
- 1 July 1990
 Abolition of all restrictions
 on the movement of capital

Economic and Monetary Union (EMU)

- EU Member States which have adopted the euro
- EU Member States with a special status
- EU Member States with a derogation



In practical terms, EMU means:

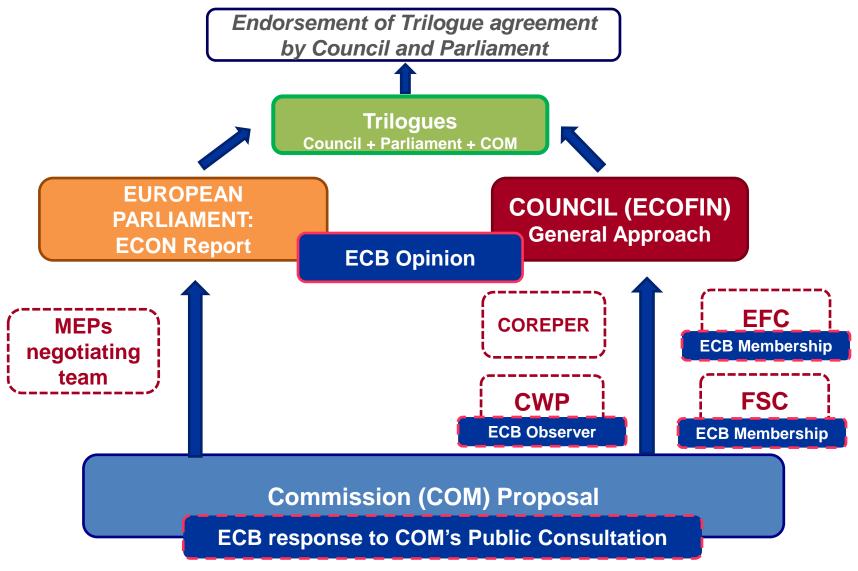
- Coordination of economic policy-making between Member States
- Coordination of fiscal policies, notably through limits on government debt and deficit
- The single currency and the euro area with an independent monetary policy under the responsibility of the ECB
- Single rules and supervision of financial Institutions within the euro area under the responsibility of ECB Banking Supervision

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Divided responsibilities between Member States and the EU institutions:

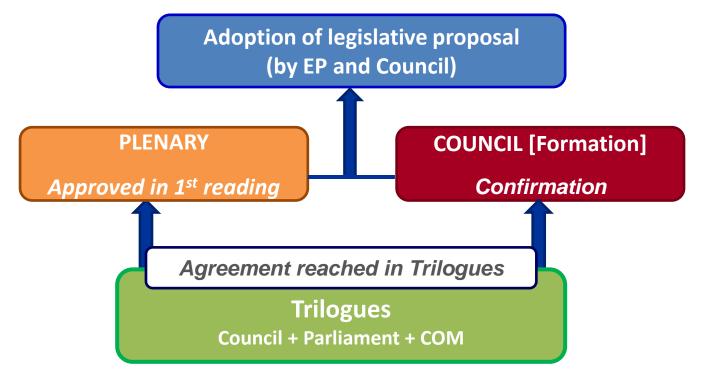
- The European Council sets the main policy orientations
- The Council of the EU (the 'Council') coordinates EU economic policy-making and decides whether a Member State may adopt the euro
- The 'Eurogroup' coordinates policies of common interest for the euro-area Member States
- The **Member States** set their national budgets within agreed limits for deficit and debt, and determine their own structural policies involving labour, pensions and capital markets
- The European Commission monitors performance and compliance
- The European Central Bank (ECB) sets monetary policy, with price stability as the primary objective, and acts as central supervisor of financial Institutions in the euro area
- The **European Parliament** shares the job of formulating legislation with the Council, and subjects economic governance to democratic scrutiny

Legislative Process (ordinary legislative procedure)



Trilogues

- Informal tripartite meetings between COM reps, EP (ECON) and Council (ECOFIN)
- Formed when there is disagreement on the legislative proposal between the EP and the Council
- Final output: package of amendments accepted by both the EP and the EU
 Council

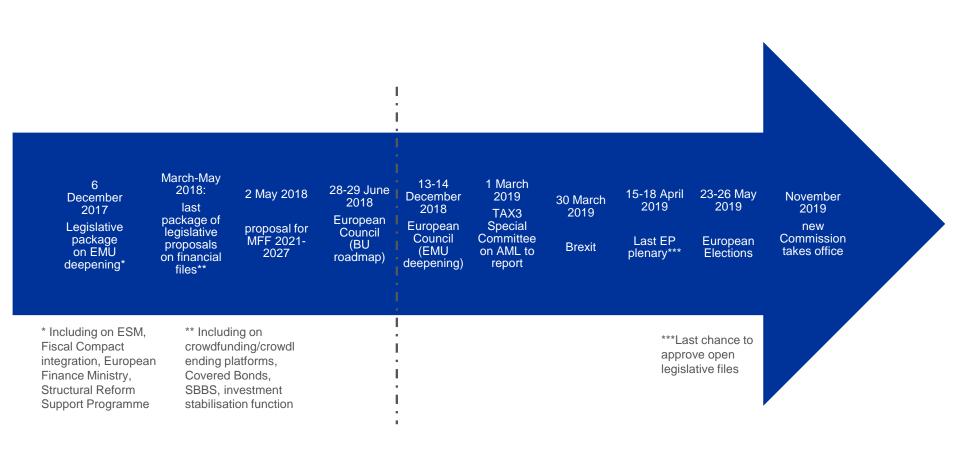


The ECB in the European legislative process

- Art 127 TFEU foresees that the ECB shall be consulted on any proposed Union act in its fields of competence. It publishes opinions to this effect, which are addressed to the EP and Council.
- Art 134 TFEU grants the ECB's participation in the Economic and Financial Committee (EFC)
- Art 138 TFEU foresees the Council's prior consultation of the ECB when adopting common positions on matters of interest for the EMU and measures to ensure unified representation in international fora
- Art 48 TEU establishes that the ECB shall also be consulted in the case of institutional changes in the monetary area

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Only 11 months to the next European elections



Topics on the Brussels agenda in the year ahead

- Completing EMU, incl.
 - reform of the European Stability Mechanism (ESM)
 - Backstop to the Single Resolution Fund;
 - (potentially) European Deposit Insurance Scheme (EDIS)
- EU multi-annual financial framework 2021-2027, incl.
 - Reform delivery tool and convergence instrument
 - Investment stabilization function
- Financial legislation, incl. current legislative discussions on
 - Prudential regulation of investment firms
 - Covered bonds
 - Non-performing loans
 - European Supervisory Authorities review
 - Files related to market infrastructures and central clearing, in particular review of the European Market Infrastructure Regulation (EMIR2) and recommendation to amend Article 22 of the ECB/ESCB statute
- Brexit, Trade, anti money laundering

Completing EMU

What next?

Financial union

- Break sovereignbank nexus
- Foster private risksharing
- Create more resilient and efficient financial sector

Fiscal union

- Reduce country imbalances and vulnerabilities
- •Create tools for macro-economic stabilisation

EMU

Economic union

- Reduce country imbalances and vulnerabilities
- Bolster shock absorption
- Increase potential growth

Political union

- Right balance of competences between European and national level
- Commensurate legitimacy arrangements

Crisis management

• A reformed ESM

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Innovations since the crisis

- Single Supervisory Mechanism fully established and performing
- Single Resolution Board: in place and successfully tested in a few first cases
- Single Rulebook: Strengthened capital requirements and move towards "bail in" paradigm
- Improved macro-prudential framework
- Significant progress in risk reduction
- Roadmap for progressing with European Deposit Insurance Scheme
- Action Plan on Building a Capital Markets Union

The agenda ahead

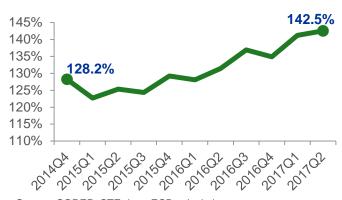
- Complete the missing elements of a genuine European banking union
- Foster cross-border private risk sharing through an ambitious Capital Markets Union agenda

Significant risk reduction since 2014 (start of SSM)

Evolution of fully loaded Common Equity Tier 1 (CET1) ratio

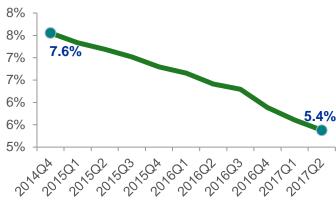


Liquidity Coverage Ratio



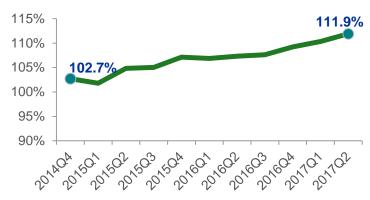
Source: COREP, STE data, ECB calculations.

Non-Performing Loans ratio



Source: FINREP, ECB calculations.

Net Stable Funding Ratio

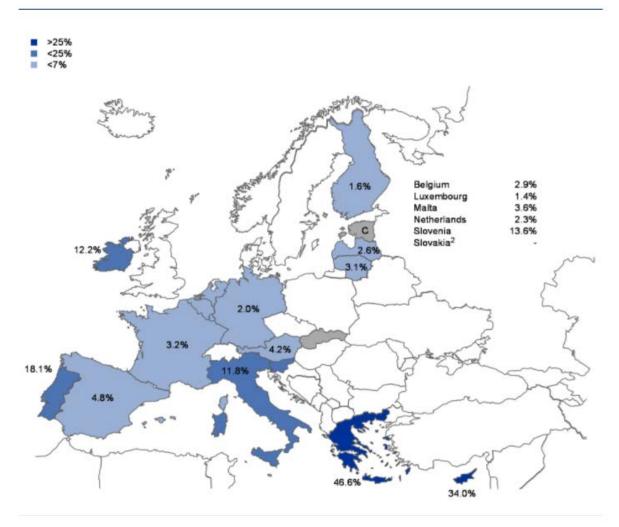


Source: STE data, ECB calculations

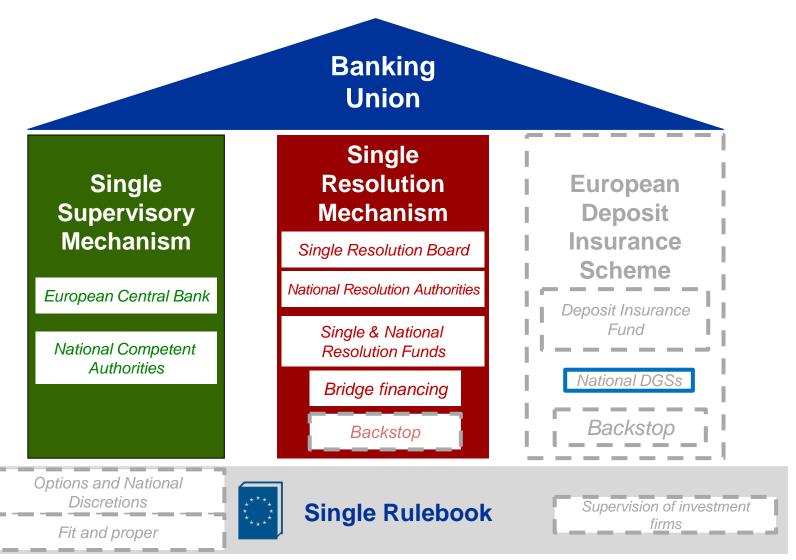
Notes: All weighted averages are weighted by the denominator. TS definitions, as in <u>Banking Supervisory Statistics</u>, The analysis is based on a sample of 103 significant institutions (SIs) that reported RWA (COREP) and total assets (FINREP) in all time periods

Significant risk reduction (II): NPLs

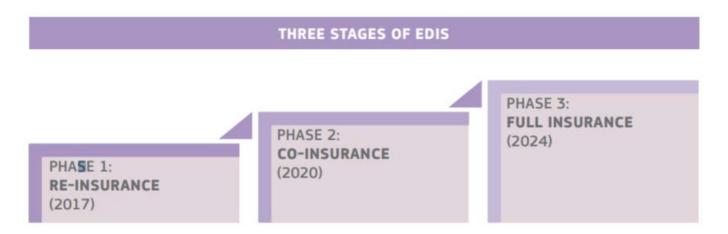
Non-performing loans and advances¹ – ratios by country, reference period Q2 2017



The missing elements of Banking Union



European Deposit Insurance Scheme



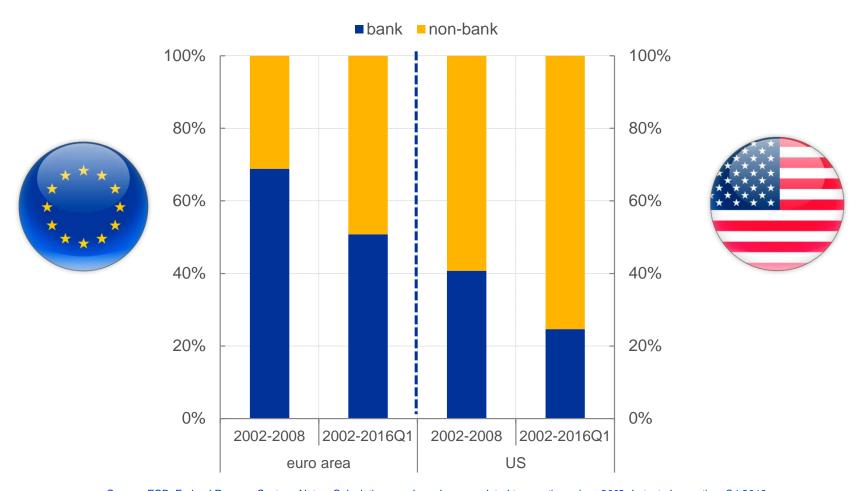
3rd pillar of Banking Union – final component to remove national bias and weaken link between banks and sovereigns

- Politically controversial: legacy issues, moral hazard; sequencing issues over risk reduction vs risk sharing. Roadmap for starting political discussions on EDIS under preparation.
- Significant and thus sufficient risk reduction has been achieved, to unlock negotiations and frame roadmap with milestones towards EDIS
- Conditions for operationalising the backstop to the Single Resolution Fund are now within reach.

Capital Markets Union: beyond a bank-based economy

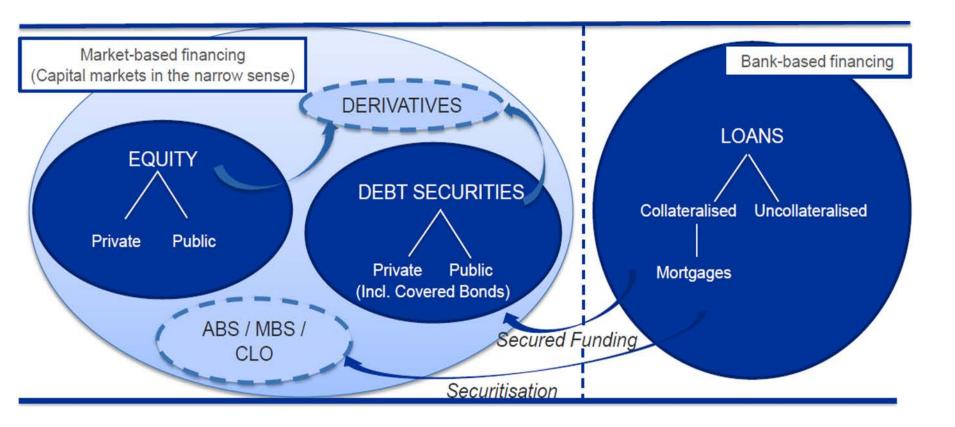
Share of bank and non-bank financing in total non-financial corporation financing

(cumulated transactions, percentages)



Source: ECB, Federal Reserve System. Notes: Calculations are based on cumulated transactions since 2002. Latest observation: Q1 2016.

Capital Markets v. Bank Financing



ABS = asset-backed securities MBS: mortgage-backed securities

CLO: collateralised loan obligation

Capital Markets Union initiatives

Increasing relevance

European Venture Capital Fund Regulation, European Social Entrepreneurship Fund Regulation

Crowdfunding Regulation

Sustainable Finance Action Plan

Simple, Transparent and Standardised Securitisation Regulation

Prospectus Regulation

Regulation on the Supervision of Investment Firms

FinTech Action Plan

Pan-European Pension
Product Regulation

Various initiatives regarding insolvency

Debt-equity tax bias:
Common Consolidated
Corporate Tax Base Directive

Review of the European Supervisory Authorities

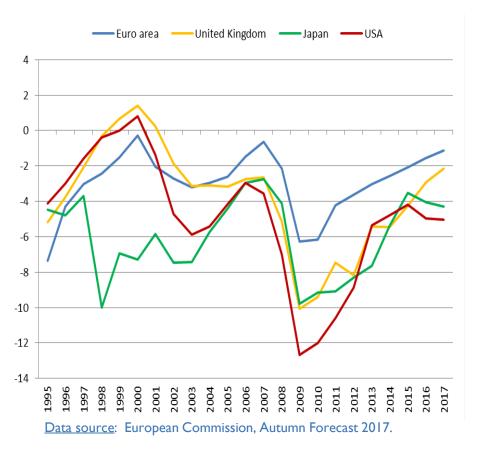
AdoptedProposed

- → 19 initiatives under the CMU umbrella
- → All initiatives supposed to be finalised by 2019

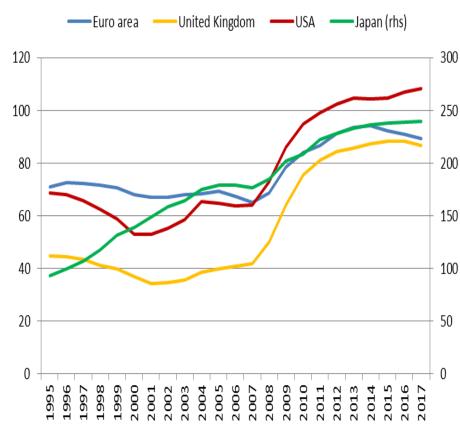
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Challenges to public finances in the crisis

General government budget balance (1995-2017, percentage of GDP)



General government gross debt (1995-2017, percentage of GDP)



Innovations on the Stability and Growth Pact

- Reform of the framework: stronger emphasis on structural balances, expenditure and debt rules
- More flexibility of the SGP
- Stronger role for the Commission:
- Introduction of Fiscal Compact
- A self-standing discussion on the euro area fiscal stance
- An independent European Fiscal Board

Beyond rules: a euro area fiscal capacity

- Complement monetary policy in stabilising euro area economy
- Steering euro area aggregate fiscal stance
- Assist in dealing with asymmetric shocks

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ESM reform

Programme work

Enhanced role in macro-economic adjustment programmes

Possibly more clarity on debt sustainability framework

Governance

ESM should become more agile in its decision making

And more effective and credible by ensuring independent staff analysis and advice.

Instruments

All instruments are useful. But not all equally operational

ESM should provide backstop to the Single Resolution Fund for liquidity and solvency

Legal status

In the long-run, establishment of ESM as body of the Union

European Monetary Fund is the wrong name: it will not be financed with monetary resources

→ Agreement on ESM reform at June 2018 Euro Summit

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Economic union: governance framework

Innovations since the crisis

- Macroeconomic Imbalance Procedure
- Various adjustment programmes
- National Productivity Boards

The agenda ahead

New convergence process towards resilient economic structures

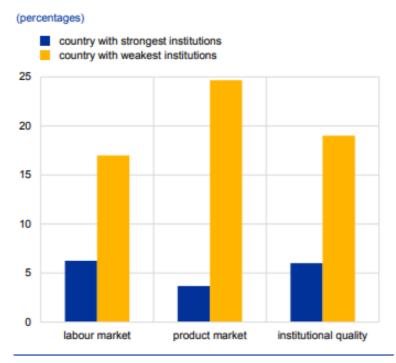
Euro area economies are far from the frontier in economic structures

The quality of institutions affects resilience to shocks...

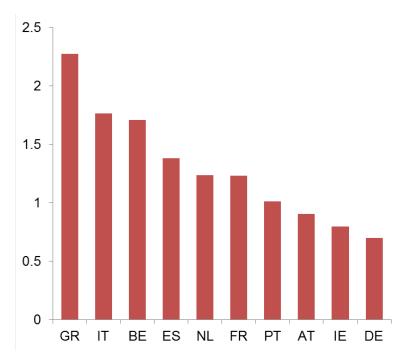
... and economic growth

on the quality of institutions.

Probability of crisis events occuring, conditional Potential growth of annual private sector investment (%) if half of the gap toward the best performing economic structures is closed.

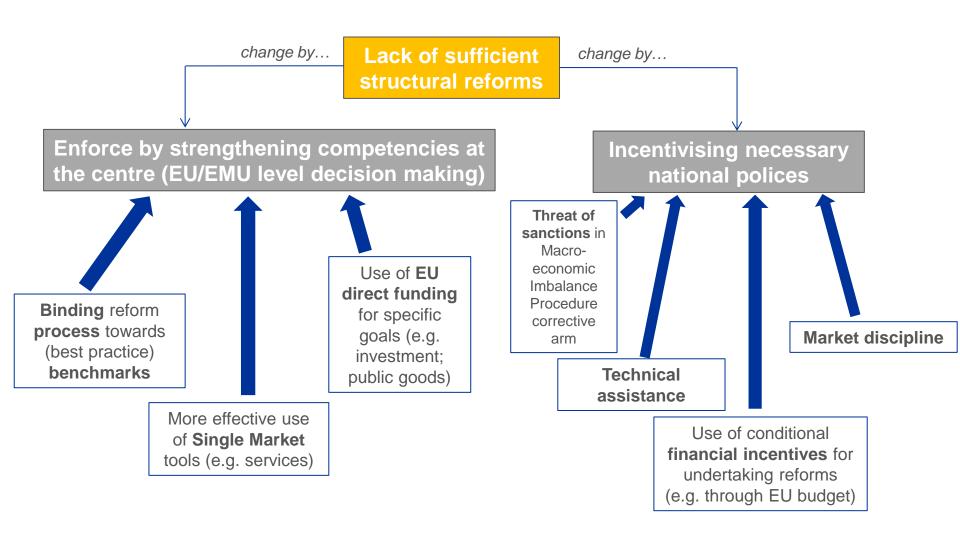


Source: Sondermann (2018), Towards more resilient economies, Journal of Policy Modelling 40(1), pp. 97-117).



Source: ECB analysis

Economic union: policy channels to improve reform implementation



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Economic and Monetary Union

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- Coordination of economic policy-making between Member States
- Coordination of fiscal policies, notably through limits on government debt and deficit
- Single rules and supervision of financial Institutions within the euro area under the responsibility of ECB Banking Supervision
- Completing EMU remains a policy priority, notably concerning
 - reform of the European Stability Mechanism (ESM)
 - Backstop to the Single Resolution Fund;
 - European Deposit Insurance Scheme (EDIS)